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Agenda item 161

**Financing of the African Union - United Nations Hybrid Operation in Darfur**

Draft resolution submitted by the Chairman following informal consultations

## **Financing of the African Union - United Nations Hybrid Operation in Darfur**

*The General Assembly,*

*Reaffirming* its resolution 61/279 of 29 June, 2007;

*Having considered* the report of the Secretary-General on the financing of the African Union-United Nations Hybrid Operation in Darfur,<sup>1</sup> the related report of the Advisory Committee on Administrative and Budgetary Questions<sup>2</sup> and the letter dated 2 October 2007 from the Secretary-General to the President of the General Assembly,<sup>3</sup> *Recognizing* that the costs of the Mission are expenses of the Organization to be borne by Member States in accordance with Article 17, paragraph 2, of the Charter of the United Nations,

*Recalling* Security Council resolution 1769 (2007) of 31 July 2007, by which the Council established the African Union-United Nations Hybrid Operation in Darfur for an initial period of twelve months as from 31 July 2007;

*Reaffirming* the general principles underlying the financing of United Nations peacekeeping operations, as stated in its resolutions 1874 (S-IV) of 27 June 1963, 3101 (XXVIII) of 11 December 1973 and 55/235 of 23 December 2000,

*Mindful* of the fact that it is essential to provide the Mission with the necessary financial resources to enable it to fulfil its responsibilities under the relevant resolution of the Security Council,

*Noting* the hybrid nature of the mission and, in that regard, stressing the importance of ensuring full coordination of efforts between the African Union and

<sup>1</sup> A/62/380.

<sup>2</sup> A/62/540.

<sup>3</sup> A/62/379.

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the United Nations at the strategic level, unity of command at the operational level and clear delegation of authority and accountability lines,

1. *Requests* the Secretary-General to entrust the Head of Mission with the task of formulating future budget proposals in full accordance with the provisions of General Assembly resolutions 59/296 of 22 June 2005, 60/266 of 30 June 2006 and 61/276 of 29 June 2007, as well as other relevant resolutions;

2. *Expresses concern* at the financial situation with regard to peacekeeping activities, in particular as regards the reimbursements to troop contributors that bear additional burdens owing to overdue payments by Member States of their assessments;

3. *Also expresses concern* at the delay experienced by the Secretary-General in deploying and providing adequate resources to some recent peacekeeping missions, in particular those in Africa;

4. *Emphasizes* the importance of interaction and coordination with troop-contributing countries;

5. *Recalls* section I, paragraph 6, of its resolution 55/238 and paragraph 11 of its resolution 56/241, and requests the Secretary-General to ensure the proper representation of troop-contributing countries in the Department of Peacekeeping Operations and the Department of Field Support, taking into account their contribution to United Nations peacekeeping;

6. *Recalls* that the mission should have a predominantly African character and the troops should, as far as possible, be sourced from African countries;

7. *Reaffirms*, in the context of all Security Council decisions on peacekeeping operations, the prerogatives of the General Assembly in issues related to administrative and budgetary matters;

8. *Emphasizes* that all future and existing peacekeeping missions shall be given equal and non-discriminatory treatment in respect of financial and administrative arrangements;

9. *Also emphasizes* that all peacekeeping missions shall be provided with adequate resources for the effective and efficient discharge of their respective mandates;

10. *Recalls* the unique nature and mandate of each operation, and stresses that the resource requirements should be commensurate to the mandates and complexities of each operation;

11. *Reiterates its request* to the Secretary-General to make the fullest possible use of facilities and equipment at the United Nations Logistics Base at Brindisi, Italy, in order to minimize the costs of procurement for the Mission;

12. *Endorses* the conclusions and recommendations contained in the report of the Advisory Committee on Administrative and Budgetary Questions,<sup>2</sup> subject to the provisions of the present resolution, and requests the Secretary-General to ensure their full implementation;

13. *Takes note* of paragraphs 37, 40, 46, 48, 66, 68, 70, and 74 of the report of the Advisory Committee on Administrative and Budgetary Questions<sup>2</sup>;

14. *Decides* to establish 13 posts for the conduct and discipline team and 14 positions to be funded from general temporary assistance;

15. *Recalls* paragraph 35 of its resolution 61/279, and decides to approve 13 posts (4 P-5, 8 P-4, 1-GS) for the integrated operational team, in order to provide backstopping for UNAMID, UNMIS and MINURCAT, to be financed through the support account of peacekeeping operations and requests the Secretary-General to report expenditures thereon for the financial period 1 July 2007 to 30 June 2008 in the performance report for the period;

16. *Looks forward* to the finalizing of the exchange of letters between the UN and the AU as set out in the report of the Secretary-General;<sup>1</sup>

17. *Notes with concern* that the budget for the Hybrid Operation for the period from 1 July 2007 to 30 June 2008 was not submitted in a result-based budgeting format and requests the Secretary General to ensure that forthcoming budget for UNAMID for the period 2008/2009 is submitted in full compliance with relevant General Assembly resolutions on the preparation of the budgets for peacekeeping missions;

18. *Reaffirms* its resolution 55/231 of 23 December 2000, and requests the Secretary-General to prepare the budgets for peacekeeping operations in full compliance with that resolution;

19. *Reiterates* its request to the Secretary-General to integrate operational, logistical and financial aspects fully in the planning phase of peacekeeping operations by linking results-based budgeting to the mandate implementation plans of peacekeeping operations;

20. *Reaffirms* the importance of ensuring that the work undertaken during the planning phase preceding the deployment of missions is as effective and accurate as possible, and emphasizes also the importance of drawing on lessons learned;

21. *Takes note* of the large scope and number of extraordinary measures as contained in the letter of the Secretary-General addressed to the President of the General Assembly<sup>3</sup>;

22. *Notes with concern* the recurrent application of extraordinary measures in peacekeeping operations;

23. *Stresses* the need for effective management and mitigation of risks in all phases of United Nations peacekeeping missions;

24. *Underlines* the risks inherent in the use of extraordinary measures and stresses the importance of adequate advance planning to avoid the application of such measures;

25. *Requests* the Secretary-General to ensure that the financial regulations and rules of the organization are abided by and fully upheld in all phases of this mission;

26. *Reaffirms* the need for the procurement system to be transparent, open, impartial and cost-effective, based on competitive bidding and fully reflecting the international character of the United Nations;

27. *Notes with concern* the decision of the Secretary-General to utilize a single-source contract without competitive bidding and requests the Secretary-

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General to take immediate action to supply goods and services in compliance with the established procedures for procurement, based on international competitive bidding and the widest possible geographical base of procurement, so as to avoid a non-competitive extension of the present contract;

28. *Recalls* its resolution 54/14 regarding the need to take steps to ensure that specifications are not deliberately tailored to predetermine the choice of supplier and that the principle of separation of responsibilities of the requisitioning and approving officers is maintained;

29. *Encourages* the use of procurement within the region for the requirements of missions, taking into account efficiency and cost-effectiveness;

30. *Requests* the Secretary-General to entrust the Office of Internal Oversight Services to undertake a comprehensive review of the use of the extraordinary measures for this mission contained in the letter of the Secretary-General letter to the President of the General Assembly;<sup>3</sup>

31. *Also requests* the Secretary-General to continue to ensure full respect of all legislative mandates and notes with concern that the Secretary-General did not respond to its request contained in paragraphs 13 and 14 of its resolution 61/289;

32. *Further requests* the Secretary-General, to further explore, without prejudice to the distinct mandates, resources, roles and areas of operation of UNMIS and UNAMID, the scope for synergies and cooperation between the two missions, where possible, and to report thereon for its consideration in the context of the budgets of the missions for 2008-2009;

33. *Requests* the Secretary-General to include in his 2008-2009 budget submission details of the mechanisms that exist at headquarters and in the field for ensuring co-ordination and collaboration between all the UN actors active in the relevant mission area;

34. *Also requests* the Secretary-General to ensure that future budgets contain sufficient information, explanation and justification of the proposed resource requirements relating to mission's operational costs to allow Member States to take well-informed decisions;

35. *Further requests* the Secretary-General to review the structure of the mission, the allocation of posts and their grade levels as personnel are deployed and on the basis of actual workloads and the experience to be gained and to reflect that ongoing review in future budget submissions;

36. *Underlines* the need for the deployment of staff to be phased in order to conform to the operational needs of the mission as it evolves, and to the support capacity of the mission, and stresses in this regard, that during a mission's start-up phase, the principal focus of the mission should be to get core capacity in place quickly;

37. *Further underlines* the need for the deployment of civilian staff to be phased in accordance with the deployment of military and police personnel;

38. *Notes* that the Secretary-General proposes to create 548 volunteer positions, of which only 4 will be nationals of Sudan, and requests the Secretary-General to explore ways of increasing the number of nationals of Sudan to 48;

39. *Requests* the Secretary-General to ensure the full implementation of the relevant provisions of its resolutions 59/296, 60/266 and 61/276;

40. *Also requests* the Secretary-General to take all necessary action to ensure that the Mission is administered with a maximum of efficiency and economy;

41. *Further requests* the Secretary-General, in order to reduce the cost of employing General Service staff, to continue efforts to recruit local staff for the Mission against General Service posts, commensurate with the requirements of the Mission;

**Budget estimates for the period from 1 July 2007 to 30 June 2008**

42. *Authorises* the Secretary-General to establish a special account for the African Union–United Nations Hybrid Operation in Darfur for the purpose of accounting for the income received and expenditure incurred in respect of the Mission;

43. *Decides* to appropriate to the special account for the African Union–United Nations Hybrid Operation in Darfur the amount of 1,275,653,700 United States dollars for the period from 1 July 2007 to 30 June 2008 for the establishment of the Mission;

**Financing of the appropriation**

44. *Also decides* to apportion among Member States the amount of 1,275,653,700 dollars for the period from 1 July 2007 to 30 June 2008, in accordance with the levels updated in General Assembly resolution 61/243 of 22 December 2006, and taking into account the scale of assessments for 2007 and 2008, as set out in its resolution 61/237 of 22 December 2006;

45. *Further decides* that, in accordance with the provisions of its resolution 973 (X) of 15 December 1955, there shall be set off against the apportionment among Member States, as provided for in paragraph 44 above, their respective share in the Tax Equalization Fund of 11,380,200 dollars, representing the estimated staff assessment income approved for the Mission;

46. *Emphasizes* that no peacekeeping mission shall be financed by borrowing funds from other active peacekeeping missions;

47. *Encourages* the Secretary-General to continue to take additional measures to ensure the safety and security of all personnel under the auspices of the United Nations participating in the Mission, bearing in mind paragraphs 5 and 6 of Security Council resolution 1502 (2003) of 26 August 2003;

48. *Invites* voluntary contributions to the Mission in cash and in the form of services and supplies acceptable to the Secretary-General, to be administered, as appropriate, in accordance with the procedure and practices established by the General Assembly;

49. *Decides* to keep under review during its sixty-second session the item entitled “Financing of the African Union–United Nations Hybrid Operation in Darfur”.

